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Message Text

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ACTION ARA-20

INFO OCT-01 ISO-00 IO-14 OIC-04 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03

SS-20 USIA-15 ACDA-19 SAL-01 AID-20 DRC-01 /157 W
---------- 056275
R 212251Z NOV 73
FM AMEMBASSY LIMA
TO SECSTATE WASHDC 7840
INFO ALL OAS CAPITALS 006
USMISSION USUN
AMEMBASSY GEORGETOWN
AMEMBASSY NASSAU
USCINCSO

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FROM USDEL

E.O. 11652: N/A
TAGS: PFOR, OAS
SUBJ: VIEWS OF DELEGATES TO OAS SPECCOM ON BOGOTA FOREIGN MINISTERS' MEETING

MOST OF THE CHIEF DELEGATES TO THE OAS SPECIAL COMMITTEE MEETING ARE OAS AMBASSADORS AND CAME TO LIMA DIRECTLY FROM BOGOTA. THE FOLLOWING ARE NUMBER OF IMPRESSIONS WE HAVE PICKED UP:

1. AMBASSADOR RAFAEL DE LA COLINA OF MEXICO SAID THE MEETING WAS ILL-TIMED AND THERE WAS NO CLEAR IDEA OF ITS PURPOSE. THANKS TO THE EFFORTS OF THE WORKING-LEVEL EXPERTS AND TO THE COMMON SENSE OF THE FOREIGN MINISTERS OF A FEW MAJOR COUNTRIES, THE RESULTS WERE HIGHLY POSITIVE. THE MEETING WAS MARKED BY A SPIRIT OF "WANTING TO DIALOGUE WITH KISSINGER, NOT AGAINST KISSINGER". THE MEETING WAS KEPT INTIMATE: NO AGENDA NO VERBATIM RECORDS, NO TAPE RECORDERS AND NO PUBLIC DECLARATIONS.
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2. CORINNE BAPTISTE OF THE TRINIDAD AND TOBAGO DELEGATION WAS ONE OF TWO IN HER COUNTRY'S DELEGATION TO BOGOTA. SHE ALSO PARTICIPATED IN THE PREPARATORY SESSIONS PRIOR TO THE MEETING IN BOGOTA. SHE MADE THE FOLLOWING OBSERVATIONS:

A. MACIEL REALLY RAN THE MEETING. HE HAD IT IN THE PALM OF HIS HAND. MACIEL APPEARED SOMEWHAT JEALOUS OF THE ROLES MEXICO AND COLOMBIA ATTEMPTED TO ASSIGN THEMSELVES AND APPARENTLY DECIDED THAT BRAZIL WAS NOT GOING TO TAKE SECOND PLACE AT THE MEETING.

B. THE ARGENTINE GOVERNMENT DID NOT SEEM TO HAVE ANY CLEAR POSITION OR STRATEGY. THUS, QUIJANO ACTED IN A PERSONAL CAPACITY AS A MODERATOR AND COMPROMISER OF ISSUES. (BAPTISTE SPECULATED THAT QUIJANO WAS MOTIVATED BY HIS WISH TO BECOME THE NEW SECRETARY GENERAL AND WAS ACCORDINGLY TRYING TO PLEASE BY TAKING A BALANCE AND MODERATE STAND.)

C. ALTHOUGH THE SPECIAL COMMITTEE WAS MENTIONED, THE RELATIONSHIP BETWEEN THE SPECIAL COMMITTEE AND THE FOREIGN MINISTERS' MEETING WAS NOT MADE CLEAR NOR STRESSED. IN FACT, PERU APPEARS TO REGARD THEM AS VERY SEPARATE PROCESSES AND PERU WILL PROBABLY PICK UP IN THE SPECIAL COMMITTEE WHERE IT LEFT OFF IN WASHINGTON.

D. THE LATINS HAVE NOT SEEMED TO UNDERSTAND FULLY THAT FOR DR. KISSINGER AND THE UNITED STATES THE NEW DIALOGUE MEANS A TWO-WAY EFFORT AT UNDERSTANDING EACH OTHER'S NEEDS AND POINTS OF VIEW. THE FOREIGN MINISTERS' MEETING SEEMED TO REFLECT THE LATIN VIEW THAT THE NEW DIALGUE WOULD ESSENTIALLY INVOLVE ADJUSTMENTS BY THE UNITED STATES TO LATIN IDEAS AND REQUIRE-MENTS.

E. THERE WAS REALLY VERY LITTLE SERIOUS DISCUSSION OF ISSUES. NO REAL INTERCHANGE OF VIEWS OCCURRED. ONLY ON THE QUESTION OF WHETHER TO INCLUDE CUBA IN POINT 8 OF THE BOGOTA DOCUMENT WAS THERE EXTENDED DISCUSSION. THE PREPARATORY SESSIONS CAME UP WITH THE MATERIAL WHICH THE FOREIGN MINISTERS THEMSELVES ULTIMATELY DEALT WITH. THE PREPARATORY SESSIONS WERE PARTICIPATED IN PRIMARILY BY OAS AMBASSADORS WHO OFTEN HAD LITTLE KNOWLEDGE
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OF SOME OF THE TECHNICAL MATTERS DISCUSSED.

3. A MEMBER OF MACIEL'S GROUP AT BOGOTA, SEBASTIAN REGO BARROS, EXPRESSED THE JUDGMENT THAT THE MEETING IN THE COLOMBIAN CAPITAL CONTRASTED SHARPLY WITH THE OAS TRADITIONAL WAY OF DOING BUSINESS. FOREIGN MINISTERS, UNENCUMBERED BY VOLUMINOUS DOCUMENTATION, AVOIDED GRANDSTAND SPEECHES, AND WERE ABLE TO PORTRAY AN IMAGE OF DECISIVENESS AND EFFICIENCY. FURTHER,

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HE FELT THAT CONSIDERABLE WIND HAS BEEN TAKEN OUT OF PERUVIAN SAILS BECAUSE OF PERU'S LACK OF SUCCESS AT BOGOTA IN HAVING MORE RADICAL STATEMENTS ADOPTED.

4. URUGUAY'S JOSE MARIA ARANEO REPRESENTED HIS COUNTRY AT BOTH TECHNICAL AND MINISTERIAL LEVEL IN BOGOTA. HE WENT THERE WITH CONSIDERABLE MISGIVINGS BECAUSE OF EVIDENT LACK OF PREPARATION AND WHAT SEEMED TO HIM AS MEETING PRIMARILY DESIGNED TO FEATHER COLOMBIAN FOREIGN MINISTER'S POLITICAL NEST. ARANEO LEFT BOGOTA VERY PLEASED OVER SERIOUS, RESTRAINED, BUSINESSLIKE WORK DONE THERE IN SHORT TIME FRAME, AND DOCUMENTATION WHICH SHOWED PREDOMINANCE OF RESPONSIBLE MATURE STATESMANSHIP. HE OBSERVED THAT CONFEREES REFRAINED FROM INCLUDING ON THE AGENDA OF TOPICS FOR FUTURE DISCUSSION THOSE ON WHICH THERE WAS NOT GENERAL CONSENSUS, NOTING CUBAN ISSUE HAD BEEN SHUNTED ASIDE. ARANEO UNDERLINED SIGNIFICANCE OF LATIN SOLIDARITY WITH PANAMA ON CANAL QUESTION AND, WHILE DOCUMENTED IN NON-ACCUSATORY TERMS, HE FELT SATISFACTORY RESOLUTION OF THIS PROBLEM NOT ONLY IN U.S. INTEREST BUT ESSENTIAL FOR SUCCESS OF FUTURE DIALOGUE. FELT U.S. HAD TO BETTER UNDERSTAND THE PSYCHOLOGY AND ROMANTICISM OF THE LATINS, ADOPTING A MORE FLEXIBLE STANCE, ONE PORTRAYING LESS THE IMAGE OF BEING UNBENDING, UNSYMPATHETIC, WHICH HE FELT POSSIBLE WITHOUT THE U.S. AT THE SAME TIME SACRIFICING ITS TRUE INTERESTS. HE SUGGESTED U.S. FIND LANGUAGE WHICH PERMITS SOME FLEXIBILITY OF INTERPRETATION WITH SOME RECOGNIATION OF LATIN NATIONAL PRIDE AND IDEALS. ARANEO DESCRIBED SECRETARY KISSINGER'S MESSAGE FROM TOKYO AS BRILLIANT TIMING WITH HIGHLY FAVORABLE IMPACT ON BOGOTA MEETING.

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ACTION ARA-20

INFO OCT-01 ISO-00 IO-14 OIC-04 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03

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FM AMEMBASSY LIMA
TO SECSTATE WASHDC 7841
INFO ALL OAS CAPITALS 007

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5. OAS AMBASSADOR MACIEL OF BRAZIL SAID BOGOTA MEETING STARTED AS A SELF-SERVING SHOW FOR VAZQUEZ CARRIZOSA FIRST AND COLOMBIA SECOND. THE ORIGINAL DRAFT DECLARATION PROPOSED BY VAZQUEZ WAS A MESS AND HAD TO BE REDRAFTED BY THE EXPERTS, COMPOSED MOSTLY OF OAS AMBASSADORS; THE COLOMBIAN FOREIGN MINISTRY WAS PRACTICALLY NON-EXISTENT AND THE SECRETARIAT SERVICES IT WAS SUPPOSED TO PROVIDE WERE COMPLETELY INADEQUATE. PRIME MOVERS AT CONFERENCE BECAME BRAZIL, MEXICO AND PERU, WHICH AT EXPERTS LEVEL PREPARED AGENDA OF TOPICS FOR DISCUSSION WITH KISSINGER; WHILE THEY HAD HOPED TO ISSUE ONLY A COMMUNIQUE AND AVOID A DECLARATION, LATTER WAS INSISTED ON BY COLOMBIA. IT WAS POSSIBLE TO HEAD OFF DIRECT REFERENCES TO CUBA THROUGH USE OF THE UMBRELLA POLITICAL ITEM ON PANORAMA OF RELATIONS BETWEEN LATIN AMERICA AND U.S. MACIEL SAID IN WORLD OF TODAY IT WAS IMPOSSIBLE TO AVOID ITEM ON PANAMA BUT CLAIMED THAT HE HAD REDRAFTED IT TO MAKE LESS OFFENSIVE, ACTUALLY LIFTING WORDING RE HOPE FOR SOLUTION TO
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"SATISFY THE JUST ASPIRATIONS" OF PANAMA FROM A SCALI SPEECH. IT WAS SIMILARLY IMPOSSIBLE TO AVOID ITEMS ON COLLECTIVE ECONOMIC SECURITY AND AGAINST COERCIVE ECONOMIC MEASURES AS WELL AS DEMAND THAT AID NOT BE SUBJECT TO UNILATERAL CONDITIONS. THESE AFTER ALL ARE WHAT ITS ALL ABOUT, AND HE RECOMMENDED (AS DID URUGUAYAN DELEGATION IN SEPARATE CONVERSATION) THAT U.S. FIND SOME WAY TO ROLL WITH PUNCH RATHER THAN TO CONTINUE ATTEMPTING RESIST FRONTALLY. DESPITE THESE ITEMS, MOOD OF BOGOTA WAS NEITHER SINISTER NOR ANTI-U.S. AND IN FACT LATINS SEEMED FILLED WITH OPTIMISM AT NEW KISSINGER DAY WHICH WAS DAWNING. MACIEL, NORMALLY HARD-HEADED AND PRACTICAL, URGED THAT U.S. NOT FORGET THAT LATINS ALSO WANTED SOME ROMANTIC ATTENTION. KISSINGER INVITATION TO DIALOGUE WAS A BEGINNING, BUT FOR CONTINUED SUCCESS U.S. SHOULD PROVIDE THE PROPER MIX OF FORM AND SUBSTANCE.

6. OAS AMBASSADOR JOSE CAMACHO OF COLOMBIA DESCRIBED HIS ROLE AT BOGOTA AS ONE OF ADVISER TO FORMIN VAZQUEZ

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CARRIZOSA AND SORT OF AN INTERPRETER OF U.S. POINTS
OF VIEW. COLOMBIA'S OAS AMBASSADOR VALDERRAMA WAS
TOO INEXPERIENCED TO BE OF REAL HELP. HE MENTIONED
AMONG THE HAIR-BRAINED IDEAS WHICH SURFACED THAT OF
FORMIN FACIO OF COSTA RICA WHO SUGGESTED THAT THE
LATINS CREATE A FUND TO WHICH ALL LATIN COUNTRIES
WOULD CONTRIBUTE, TO BE USED TO BUY OUT OFFENDING
MULTINATIONAL CORPORATIONS. CAMACHO ATTEMPTED TO
GET INTRODUCED INTO BOGOTA DOCUMENTATION THE CONCEPT
OF "CONTINENTALISM" AS A WORDING WHICH WOULD BE BETTER
UNDERSTOOD IN THE UNITED STATES THAN "NATIONALISM".
THE LATTER CARRYING TOO MUCH THE CONNOTATION OF
SEPARATE STATES NOT UNITED IN GOALS AND PURPOSE.
CAMACHO CATEGORIZED THE WORDING ON THE PANAMA CANAL
AS "LYRICAL". NECESSARY NOT SO MUCH BECAUSE THERE WAS
THAT MUCH CONCERN WITH THE PROBLEM BY A MAJORITY OF
THE OTHER LATIN STATES. BUT UNDERSTANDABLE IN THE
CONTEXT OF LATIN AMERICANS BEFRIENDING A NEIGHBOR
WHO ATTACHED ALL IMPORTANCE TO ITS PERCEIVED PROBLEM
WITH THE U.S. HE FELT MEET HAD BEEN A TRUE SUCCESS.
ONE WHICH WAS NOT AT ALL ASSURED FROM THE OUTSET
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CONSIDERING FACT THAT IT WAS CALLED IN HASTE,
WITHOUT AGENDA AND WITH LIMITED SECRETARIAT
FACILITIES. HE FELT THAT THE WORK OF THE OAS
SPECIAL COMMITTEE CONTRIBUTED IN PART TO THIS

SUCCESS SINCE ITS DELIBERATIONS HAD SURFACED A
GOOD INDICATION OF POINTS OF VIEW ON MANY ISSUES
DISCUSSED AT BOGOTA. HE EMPHASIZED THAT ON THIS
OCCASION THE LATINS WERE MOST ANXIOUS TO PUT THEIR
BEST FACE FORWARD, LOOKING TOWARD A FUTURE MEETING
WITH SECRETARY KISSINGER. HE EXPRESSED THE VIEW
THAT SECRETARY KISSINGER'S MESSAGE FROM TOKYO
WAS A HIGHLIGHT OF THE MEETING. IT WAS VERY HELPFUL
AS FURTHER EVIDENCE OF U.S. INTEREST IN THE BOGOTA
MEETING. HE FELT THIS COULD NOT HELP BUT ENHANCE
LATIN ADMIRATION FOR KISSINGER WITH WHOM THEY LIKED
TO IDENTIFY THEMSELVES.
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